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Matching scope, purpose and uses of planetary boundaries science

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Abstract

Background: The Planetary Boundaries concept (PBC) has emerged as a key global sustainability concept in international sustainable development arenas. Initially presented as an agenda for global sustainability research, it now shows potential for sustainability governance. We use the fact that it is widely cited in scientific literature (>3500 citations) and an extensively studied concept to analyse how it has been used and developed since its first publication.

Design: From the literature that cites the PBC, we select those articles that have the terms ‘planetary boundaries’ or ‘safe operating space’ in either title, abstract or keywords. We assume that this literature substantively engages with and develops the PBC.

Results: We find that 6% of the citing literature engages with the concept. Within this fraction of the literature we distinguish *commentaries* – that discuss the context and challenges to implementing the PBC, articles that *develop* the core biogeophysical concept and articles that *apply* the concept by translating to sub-global scales and by adding a human component to it. Applied literature adds to the concept by explicitly including society through perspectives of *impacts, needs, aspirations* and *behaviours*.

Discussion: Literature applying the concept does not yet include the more complex, diverse, cultural and behavioural facet of humanity that is implied in commentary literature. We suggest there is need for a positive framing of sustainability goals – as a Safe Operating Space rather than boundaries. Key scientific challenges include distinguishing generalised from context-specific knowledge, clarifying which processes are generalizable and which are scalable, and explicitly applying complex systems’ knowledge in the application and development of the PBC. We envisage that opportunities to address these challenges will arise when more human social dimensions are integrated, as we learn to feed the global sustainability vision with a plurality of bottom-up realisations of sustainability.

Keywords

Planetary boundaries; Resilience; Safe operating space; Human dimensions; Global sustainability science; Footprints approach; Life cycle analysis

Introduction

Achieving sustainability is a global concern because many environmental processes that shape and influence humanity, such as climate change, operate globally and connect across multiple temporal and spatial scales (Liu *et al* 2013, 2007). Science informing sustainable development must therefore be a concerted effort with a global vision.

The planetary boundaries concept (PBc), by Rockström *et al* (2009b) represents such an effort. Indeed, PBc authors identify changes (climate change, disturbance to nutrient cycles, land use changes), uses (freshwater use, biodiversity loss) and absorption processes (ocean acidification, atmospheric aerosol loading, stratospheric ozone depletion and chemical pollution) for which there are limits to what the Earth can support while maintaining Holocene-like functioning. Global limits are quantified based on the precautionary principle, to avoid a rising risk of creating and/or reaching large-scale biophysical Earth system thresholds. According to the PBc, the relatively low variability in Earth system dynamics that was characteristic of the Holocene epoch represents a global safe operating space for humanity. Achieving sustainability is understood as an increasingly pressing concern, as four critical Earth system processes have already overshoot their boundary values (Steffen *et al* 2015) (Box 1) (Rockström *et al* 2009a, Steffen *et al* 2015).

The initial aim of Rockström *et al* (2009b) was to establish an agenda for global sustainability research, but the concept has become prominent in sustainability governance and science-policy initiatives (Galaz *et al* 2012b), even inspiring the mission statement of the United Nations 2015 Sustainable Development Goals (UN 2015). The PBc has also been debated extensively within academia, with more than 3500 academic citations (source: Web of Science, May 2019).

This concept is in line with today's dominant scientific and political discourse: for already more than thirty years, global sustainability policy (UN 1987) has recognized how the environment supports and shapes humanity, and how humanity in turn influences its environment. PBc serves as a tool with which to relate human impacts relative to biogeophysical dynamics that are ideal (or aspirational) for humanity (i.e. Holocene-like dynamics). In the concept, humanity implicitly underlies critical Earth system processes, for example land use change, which is seen entirely as anthropogenic. Also, humanity is an important driver of the control variables behind each Earth system process. However, though the PBc points to the clear need for constraints on the human perturbation of global environmental processes, it has a

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3 limited articulation of links between its biophysical processes and more specific
4 human processes. Indeed, society – the social organisations that act and react to their
5 environment – is absent from these Earth system processes.
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10 **Box 1: Planetary Boundaries – semantics and science.**

11 The concept is rooted both in Earth system science and in ‘resilience thinking’, the
12 notion that systems can exist in functionally and structurally different dynamical
13 states, and that a system can change state relatively suddenly in response to even
14 gradual changes in conditions. As a system approaches a state transition, its resilience
15 erodes (Berkes *et al* 2003). State transitions – or regime shifts – are not always
16 directly or even at all reversible. Boundaries presented in the PBC are set at a
17 cautionary distance from potential Earth system tipping points. Science has yet to
18 uncover the conditions under which tipping points of each critical Earth system
19 process might exist, or what lies beyond such tipping points (Hughes *et al* 2013). This
20 knowledge is masked by another key characteristic of the concept: the recognition that
21 all Earth system processes are connected and dependent, within and across spatio-
22 temporal scales.
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25 In 2015, Steffen *et al* (2015) published an updated analysis of the PBC, reviewing the
26 state of the art in the respective research fields of individual boundaries, expanding
27 the arguments and rationale for setting large-scale boundaries, and including original
28 model-based analysis.
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40 Here, we analyse the PBC’s development and uses, to determine how it is
41 being applied, with a particular focus on missing human dimensions. We relate
42 applications of the concept to articles that discuss and review its context and
43 challenges (labelled commentaries – viewed as the concept’s evolving mandate) and
44 to developments of the concept’s core framework (the concept’s scope). This analysis
45 informs us how PBC needs to develop to fulfil its mandate and thus points to new
46 research directions and specifications to render the PBC operational.
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52 **Methodology – Literature search and categorisation**

53 We used Web of Science to identify references that cite the original PBC
54 publications by Rockström *et al* (2009b, 2009a) – 777 and 3108 references
55 respectively – accessed on May 6, 2019. We selected those that use terms ‘planetary
56 boundaries’ or ‘safe operating space’ in title, abstract, and/or keywords. We manually
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excluded a foreign language reference, a reprint, as well as references that only summarily mention the concept. We added references we are aware of, that cite the concept and/or are themselves cited in this context – but that do not appear in Web of Science (e.g. Fanning and O’Neill 2016, Crépin and Folke 2014, Raworth 2012). We obtained a total of 224 references (Figure 1 – note that 2 response articles are excluded from the count). Our assumption is that we in this way selected only articles that explicitly apply and build on the PBC. Although our literature search potentially missed some relevant research, we believe that our selection gives a comprehensive overview of academic research carried out on the PBC.

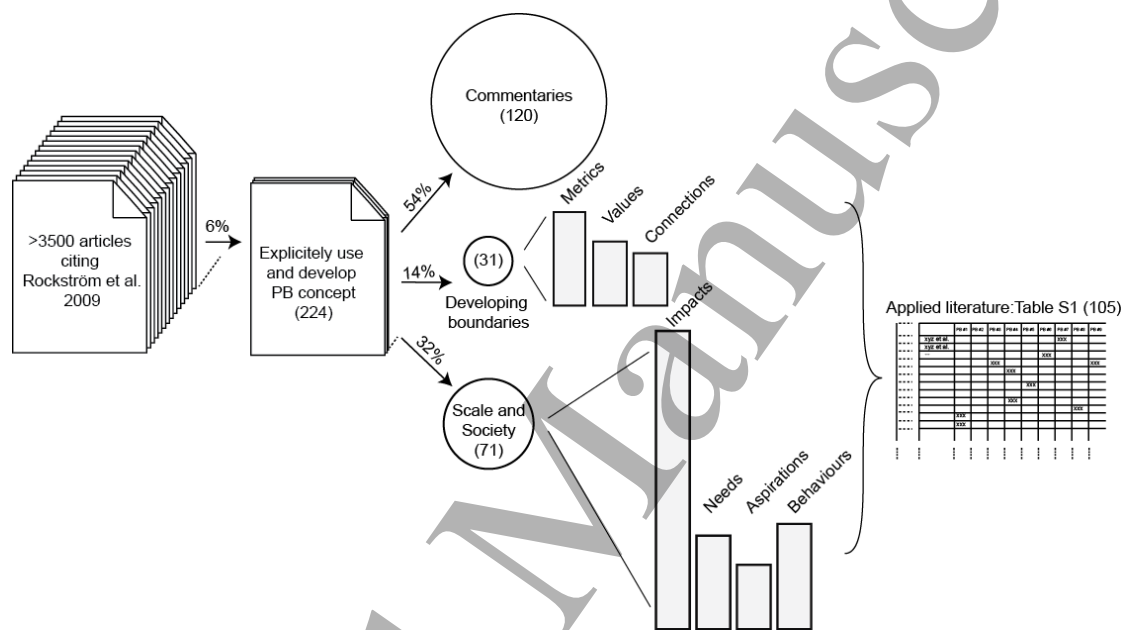


Figure 1: Literature categorisation. In brackets: the number of articles represented (see supplementary materials for the full lists of articles selected and their categorisations).

Figure 1 shows how we categorised the literature. 54% of the literature published to date discusses the PBC without advancing the scientific basis or applying the concept in practical or policy contexts, we labelled this category ‘commentaries’. 14% of articles focus on further advancing the scientific underpinnings of the PBC as a *biophysically-expressed framework*, and 32% seek to *use* the concept to evaluate sustainability at sub-global scales. We group these last two categories – development and uses as ‘applications’ of the PBC (c.f. Table S1 in supplementary materials).

We made simple word-clouds of keywords (when available) from commentary (Figure 2a) and applied articles respectively (Figure 2b). We omitted the terms “Planetary Boundary(ies)” and “Safe Operating Space” from the keyword analyses, because they were the selection terms for all the articles in the first place. We filtered for words that appear at least twice. Font-size reflects absolute frequency of the terms

(c.f. supplementary materials). This analysis gives semi-quantitative confirmation that commentary articles prioritise different facets of the Pbc than the articles focused on the further development and application of the concept (Figures 2a and 2b).

Results – Tracking the progress of Pbc Research

Most citations of the Rockström *et al* (2009b, 2009a) articles use the term “planetary boundaries” as shorthand for issues of global unsustainability, whereas 6% of the literature that cites the concept engages explicitly and substantively with the framework. This is the fraction of the literature that we delve into here.

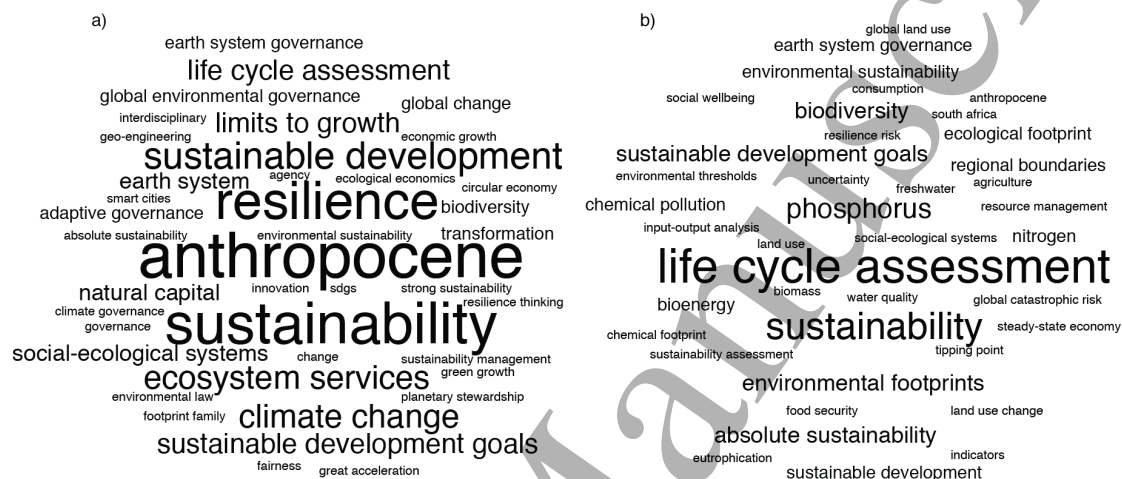


Figure 2: Word clouds created with keywords of articles (when available) a) in Commentary articles and b) in Applications articles. Font sizes reflect absolute frequency of appearance of words in article keywords [note: we excluded the terms ‘planetary boundary(ies)’ and ‘safe operating space’ as well as keywords that appeared only once – see supplementary materials for details].

Commentaries: A new global sustainability debate

From a structural perspective, articles categorised as commentaries (120 articles of the 224 identified, or 54%) focus mainly on the concept of the safe operating space, and much less on the boundaries themselves (i.e., the processes, proposed control variables and their boundary values). Dominant keywords of commentary articles are ‘Anthropocene’, ‘resilience’, ‘sustainability’ and phrases including ‘governance’ (Figure 2a). These papers highlight a global context in which the Pbc is evolving, issues that might prevent it becoming operational, and the needs it might be expected to fulfil. In this literature, we find that the humanities have recently engaged with the Pbc (Brown 2017), discussing how to navigate today’s framing of sustainability and the Anthropocene (e.g. Bennett and Teske 2017, Wakefield 2017, Stubblefield 2018), as well as the values and risks of the Pbc framing (McAllum 2018), narratives (Kunnas 2017) and visualisations (Morseletto 2017).

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3 Several articles focus on new governance challenges that the PBC's Earth
4 system perspective brings. They point out that for institutions to support global
5 sustainable development, they need to better understand the dynamics of critical Earth
6 system processes, how they connect, and the scales at which they operate (Galaz *et al*
7 2012b, Bogardi *et al* 2012, Galaz *et al* 2014, Pereira *et al* 2015, Galaz *et al* 2012a,
8 Nash *et al* 2017), as well as a need to understand how different institutions are
9 themselves structured and connected (Reischl 2012, Galaz *et al* 2012b, Ahlström and
10 Cornell 2018). Further governance challenges lie in identifying viable, compatible
11 goals (Biermann 2012, Pereira *et al* 2015), and in the ability to manage transformative
12 change (Folke *et al* 2011, Pereira *et al* 2015, Galaz 2012). From this perspective, there
13 is a call for change: in order to navigate pathways towards resilience and global
14 sustainability, governance should encourage learning and innovation, be flexible to
15 uncertainty and encompass indicators and review mechanisms for the complex global
16 processes that Earth system science now illuminates (Hepburn *et al* 2014, Galaz *et al*
17 2012a). These lines of enquiry have been reframed and emphasized since 2015 and
18 the United Nations' 2030 Agenda. 'Sustainable Development Goals' is a frequent
19 keyword (fig. 2a), and nearly a quarter of the review literature discusses the
20 sustainable development goals, despite Agenda 2030's relative youth.

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33 Another area of focus addresses the practical and political challenges to
34 applying the PBC (Mouysset *et al* 2018), such as perceived trade-offs between society
35 and the environment (Messerli *et al* 2015, Saunders 2015), between economic growth
36 and sustainable environmental and/or social development (Hepburn *et al* 2014,
37 Gómez-Baggethun and Naredo 2015, Saunders 2015, Velenturf and Jopson 2019,
38 Cumming and von Cramon-Taubadel 2018), and between differing North-South
39 perspectives on development priorities, values, needs and rights (Saunders 2015, Kim
40 and Bosselmann 2015, Figueroa-Helland *et al* 2016). The need for interdisciplinary
41 research better linking human drivers and social and biophysical impacts is also
42 highlighted (van Vuuren *et al* 2016). A further line of attention addresses scientific
43 realities and challenges to applying the PBC, such as the global scale at which
44 boundaries are defined, connectedness between boundary processes across spatial and
45 temporal scales, uncertainty associated with connectedness, and current limits to our
46 scientific knowledge of Earth process dynamics (Rockström *et al* 2014, Liu *et al*
47 2015).
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Scientific development of the PBC

We found three main areas of boundary development: firstly (re-) defining the metrics and control variables for the fundamental Earth system processes in the framework. For example, Mace *et al* (2014) challenge the usability of biodiversity loss rates as a metric and suggest loss of genetic and functional diversity as well as biome condition as variables that better reflect changes to core Earth system functioning. A second area of development lies in (re-) evaluating boundary values – e.g. Gerten *et al* (2013) who propose a new value for the freshwater boundary by including environmental flow requirements to the assessment, concluding that rates of human use of freshwater should be lower than previously estimated. The third line of development of the concept focuses on understanding interactions between Earth system processes or between Earth system states (Anderies *et al* 2013, Larsen *et al* 2014, Hellmann *et al* 2016, Heitzig *et al* 2016), which serves as a preamble to reassessing boundary values by accounting for the interdependencies of processes.

Biodiversity, land use and water use boundaries have received most constructive critique (Table S1, supplementary materials). Of the two unquantified critical Earth system processes, only chemical pollution has spawned further research (Persson *et al* 2013, Sala and Goralczyk 2013, Handoh and Kawai 2014, MacLeod *et al* 2014, Villarrubia-Gómez *et al* 2018), whereas atmospheric aerosol loading has not been developed. Although our classification does not give a fine-grained content analysis, we find that nearly half the articles that develop the concept address more than one boundary process, many of which address the broader set of processes (see table S1). Some recent publications seek to develop the ‘safe operating space’ concept, exploring how humanity can navigate between different dynamic operating spaces – rather than remaining within static boundaries – and devising techniques to map the numerical and theoretical stability of potential safe operating spaces (Hellmann *et al* 2016, Heitzig *et al* 2016).

Applications: the missing social dimensions

A growing branch of research seeks to advance the applicability of the PBC by explicitly addressing the human dimensions of the biogeophysically expressed boundary processes. Studies point out that implementing the PBC will always encounter the need to deal with society’s decision-making and action scales (Häyhä *et al* 2016), for example at national and regional scales (e.g. Kahiluoto *et al* 2015), or at the level of production systems (e.g. Sandin *et al* 2015). Studies present different

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3 methods for ‘translating’ the concept to sub-global levels, including such novel
4 approaches as in Cole *et al* (2014) that proposes a decision-based methodology for the
5 national level, or Dearing *et al* (2014) that links social well-being and sustainable
6 resource management on a regional scale.
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10 In the science advancing the applicability of the PBc, four terms emerge from
11 the content analysis, these are: *needs*, *aspirations*, *behaviours* and *impacts*. We use
12 these four terms to categorise the applied literature following these human
13 perspectives (Figure 1, Table S1), and describe each one in the following text.
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16 Needs

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18 *Needs* look at how boundary values match against basic human necessities for
19 life (resonant with well-established conceptualizations of sustainable development in
20 (UN 1987, Max-Neef 1991, O’Neill 2011). Water and food are the dominant topics in
21 the needs perspective. Literature here highlights that projected human needs for water
22 will overshoot the PB (e.g. Grafton *et al* 2015) – also for nitrogen – but see de Vries
23 *et al* (2013) for a countering view. Rockström *et al* (2012) identify that freshwater
24 availability does not suffice to feed humanity and to sequester carbon to curb climate
25 change, and conclude that for water to be sufficient for human needs, humanity must
26 reduce emissions to curb climate change. Bogardi *et al* (2013) use the freshwater
27 boundary process to exemplify that a framework where needs are planetary,
28 ecosystem-based and social, is necessary to achieve sustainable resource use. Here
29 humanity’s purely functional freshwater needs are related to societal aspirations,
30 which are seen as materialistic and currently unsustainable. de Vries *et al* (2013) re-
31 estimate the nitrogen boundary by adding a measure of *per capita* dietary nitrogen
32 needed to feed humanity to the limit of nitrogen that the biosphere can process.
33 Looking at nitrogen and phosphorus flows, Kahiluoto *et al* (2014) find nutrient uses
34 exceed boundary values, but highlight the spatial disparity in nutrient excesses and
35 needs, implying that local targets and resource re-distribution, in addition to
36 behavioural changes in diets, waste and recycling are necessary to implement
37 sustainable resource use (Kahiluoto *et al* 2015). The needs perspective relates
38 boundary processes and human use of resources in a functional and pragmatic way.
39 For instance, O’Neill *et al* (2018) connect the basic needs approach, as framed in
40 (Raworth 2017) with the planetary boundaries using ‘provisioning systems’ that
41 represent links between resource use and social outcomes. In this way ‘humanity’ as
42 seen through the needs perspective – even in scaled sub-global models – reflects a
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3 generalised global human. Indeed, resource distributions as well as societies'
4 production and consumption patterns are revealed, but not explicitly addressed.

5 6 7 Aspirations

8 Framed as they are in the PBC and in the literature that builds on the concept,
9 *aspirations* for humanity are global in scale, and are normative perspectives involving
10 judgements about goals that people should collectively strive for, such as providing a
11 resilient planetary system for future generations. In the literature analysed here, these
12 aspirations for a 'global humanity' tacitly presuppose global policy; complementing
13 social science perspectives of Okereke (2006) and (Lockie 2016) that discuss wider
14 implications of such a future-framing of global sustainability. Aspirations range from
15 governments' social priorities (Raworth 2012, Dearing *et al* 2014), through
16 Millennium Development Goals (Gerst *et al* 2013), to the Sustainable Development
17 Goals that are now seen as the most up-to-date collective social targets and statements
18 of humanity's aspirations (Hajer *et al* 2015). When *aspirations* are framed as positive
19 levels to strive for, such as the safe and just operating space for humanity defined in
20 'Doughnut Economics' (Raworth 2012, 2017), they reflect a social minimum
21 standard, and when they are framed as catastrophes to avoid, for example the
22 'Boundary Risks for Humanity and Nature' framework (Baum and Handoh 2014),
23 they reflect a maximum limit.

24 25 26 27 28 29 30 31 32 33 34 35 Behaviours

36 In this categorisation, *behaviours* are the means by which humanity can reach
37 shared global targets and/or avoid catastrophes. The literature in this area adds a
38 global dimension to existing sustainable behaviour research at the individual and
39 community level (e.g., reviews in Heiskanen *et al* 2010, Barr and Gilg 2006) and on
40 governance through global actions (e.g., Bernstein and Cashore 2012, Bäckstrand
41 2008, Hale 2008). Some PBC research focuses on the behaviours needed to drive
42 humanity away from all boundaries. For example, Robèrt *et al* (2013) outline a
43 framework to define and reach – through sustainability principles and guidelines – a
44 socio-ecological safe operating space. Other articles discuss staying within a specific
45 combination of boundaries from a governance perspective (e.g. Nilsson and Persson
46 2012) or through bioengineering methods (Heck *et al* 2016). Yet others focus on
47 managing humanity's sustainable development with reference to a single boundary,
48 recommending such actions by state and business communities as 'green chemistry'
49 to remain clear of chemical pollution limits (Tarasova *et al* 2015). We here see the
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option of achieving global sustainability through lifestyle transformations – i.e. driven from individuals up through social systems – that lead to low carbon futures within the climate change boundary (Neuvonen *et al* 2014), or of assessing the scale of social and cultural transformation needed to reach a socio-ecological safe operating space (Gerst *et al* 2013). *Behaviour* perspectives reflect a conscious, enabled, self-determining nature of humanity, and the literature here describes humanity at many different resolutions: from differentiated cultural individuals, through social and governance systems to States and the generalised global Human.

Impacts

Impacts are the most common perspective we find in the literature (reflecting connections with well-established and diverse fields of environmental impact assessment and climate impacts research). Impacts are measures of the effects of human activities on the Earth system processes described in the PBc (e.g. Bringezu *et al* 2012, Heijungs *et al* 2014). They are mostly measured using either footprints or life cycle assessment approaches. A footprints approach consists of assessing the appropriation and use of a resource (for example carbon) by an individual, nation or globally (Hoekstra and Wiedmann 2014). A footprint is sustainable if the use of the resource enables it to regenerate at a rate sufficient to make it available and usable by future generations. Life cycle assessments focus on minimising the environmental impact of all different processes in the production of goods. When coupling these concepts with the PBc approach, footprints and life cycle assessments' maximum sustainable environmental impacts are derived from the boundary values of the relevant Earth system process. Whether these methods are suited to the PBc or not is still debated (Ryberg *et al* 2016) – as we discuss in the discussion section on scale.

Combined perspectives

A third of the literature that includes society addresses a combination of these four perspectives of needs, aspirations, behaviours and impacts (e.g. Gerst *et al* 2013, bridging *aspirations* and *behaviours* or Rockström *et al* 2012, Bogardi *et al* 2013, combining *needs* and *impacts*). All possible two-way combinations are represented (supplementary materials S1). We suggest that this indicates how the PBc (and its global biophysical framing) has catalysed discussions that bridge these social perspectives, and has raised fresh questions about sustainability. Indeed, we would argue that these four perspectives can and should inform one another more than they currently do. Put together, they have the potential to form a framework that deals with

the missing human dimensions of the PBc (Figure 3). This framework allows a continuous (re-) assessment of pathways to and lifestyles within sustainability.

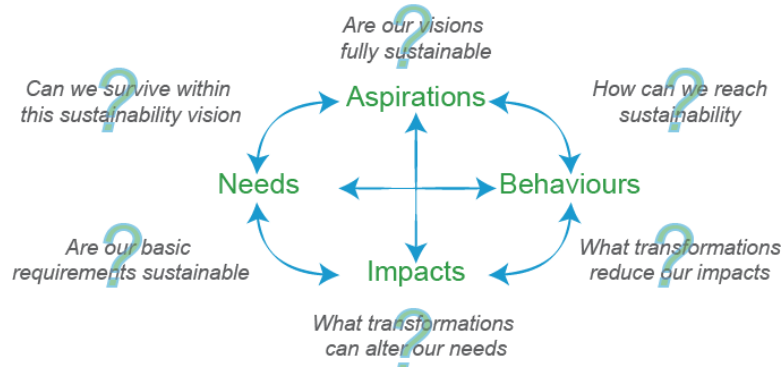


Figure 3: A framework combining social dimensions with which to continuously re-assess pathways and lifestyles within sustainability. In italics, examples of questions that link the four perspectives.

Discussion – Challenges ahead

The context and challenges of the global sustainability discourse are clear: humanity is leaving an environmentally safe space while still trying to reach a socially just place, and this journey is happening during the Anthropocene, an epoch where humanity finds itself at the helm of global environmental change, yet also at the cusp of unprecedented shifts in Earth system dynamics.

In the following section, we discuss mismatches in the mandate, scope and applications of PBc science along three topics that emerge from the literature reviewed here: *Who is the human? What is the goal? And where is the action?* We then propose a plan for the development of PBc science with a framework for the integration and implementation of resilience thinking, acknowledging that different fields of study must connect and inform each other in order to make the messages of global sustainability science more useable.

Who is the human?

In much of the literature analysed, humanity is seen as a globally uniform biological and/or economico-political entity – as in the ‘Anthropocene’ (Stubblefield 2018): be it as an unspecified consumer and producer of resources (e.g. Kahiluoto *et al* 2014) or a global holder of basic human rights (e.g. Raworth 2012). For instance, O’Neill *et al* (2018)’s national-level assessments of social needs met versus environmental boundaries overshoot reveal the heterogeneity in the realisations of the PB: few countries are equal in the needs met and boundaries transgressed. However, the ‘human’ remains generalised, and prone to exist either in a space where social needs are met at the cost of the environment, or within environmental boundaries but

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3 out of reach of basic needs. There is a disconnect between commentaries that discuss
4 issues of fairness of resource allocations (Saunders 2015) and the understanding of
5 governance as a complex, multi-scale system of systems (Galaz *et al* 2012c) – which
6 imply diversity and heterogeneity of social organisation – and applications where
7 humanity is simplified to a globally generalised entity subject to global policy. Yet it
8 is this biological and economico-political organism that is seen as the potential
9 operator of sustainable development. The only approach we uncovered that applies
10 the PBC to best empower social actors to achieve sustainability is McLaughlin (2018),
11 who downscales the PBC to a relatively homogeneous region from a biogeophysical
12 perspective, and highlights the presence of diverse human actors within this region.
13 Overall, most commentaries bring forward human dimensions that are only hinted at
14 in applications of the concept. These dimensions underlies topics of fairness,
15 subjective value, and ethics (Saunders 2015, Häyhä *et al* 2016, Mavrommati *et al*
16 2016, Neuvonen *et al* 2014, Sandin *et al* 2015). These dimensions are dynamic and
17 evolving and complement biological and political human facets – they cannot be
18 described by biological growth models or rulebooks and laws – and imply
19 fundamental diversity in human aspirations, psychologies, needs, behaviours and thus
20 impacts. We argue that it is primarily the absence of such human dimensions that
21 prevents the effective realisation of global sustainability concepts at sub-global scales,
22 as scaling the current global sustainability vision translates to top-down – and
23 oftentimes North-South, wealthy-poor, industrialised-industrialising – control and
24 decision-making (Saunders 2015). This dichotomy is made clear in the findings of
25 O’Neill *et al* (2018). To make actionable the findings and inform action to reach safe
26 operating spaces, it is essential to understand the diverse people underlying the PBC’s
27 generalised Humanity.

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45 We suggest that an added human dimension could be represented into the four
46 broad perspectives through which social applications of the PBC are currently
47 addressed (Figure 3). The four dimensions that emerge from our literature analysis
48 have analogous dimensions that emerge from the social sciences, indicating that there
49 are established tools and frameworks with which to address them. Attention to
50 expanded framings of needs and impacts helps to articulate the rationale and
51 motivation for taking a global viewpoint on sustainability, giving more depth and
52 realism to the social component of sustainable development. Attention to aspirations
53 and behaviours strengthen the bridge from knowledge of unsustainability to action-
54 oriented research, and thus potentially inform new solutions and challenges to
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3 achieving sustainable lifestyles and societies. Using the reflective questions in Figure
4 3 helps shed a light on people's agency in the context of global change (obviously
5 while specifying who the 'we' and 'our' relates to), and can provide insight into
6 possible ways of applying PBC science to reach safe operating spaces.
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10 *What is the goal?*

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12 The PBC set off to frame a Safe Operating Space for humanity, but instead of
13 describing this space, current PBC research clearly focuses on thresholds: either
14 boundaries that must be avoided at all cost (e.g. Baum and Handoh 2014), or basic
15 targets that must be reached (e.g. Gerst *et al* 2013, Raworth 2012, 2017). There is
16 little description of a socio-ecological Safe Operating Space, encompassing system
17 dynamics that lie both above social foundations and below environmental boundaries.
18 The lack of any clear vision(s) of such a space (or *spaces*) is recognised as a problem
19 for governance (Biermann 2012).
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26 The 2030 Agenda is taken as a consensus global goal framework, with
27 worldwide legitimacy and accountability. Even though its social targets reflect a
28 reality that is still far from humanity's situation today – in terms of poverty,
29 education, health etc. – they represent only some of the most basic social foundations
30 and needs. We can easily assume that people aspire to more than having these needs
31 met. The literature suggests that satisfying humanity's needs provides only a pass-
32 mark; it fails to include the diverse, dynamic, complex and cultural aspects of societal
33 ambitions. In Fauré *et al* (2016) for instance, the analysis of the tensions between the
34 need to reduce environmental impacts while maintaining relatively high social welfare
35 and participation levels in Sweden, perhaps illustrates how aspirations – when
36 achieved – become seen as necessities. This perspective showcases how development
37 pathways are shaped by fluid aspirations, not just fixed social foundations. There is
38 risk in this realisation, for instance when the unsustainable lifestyles of many in the
39 global North and of an extremely wealthy minority are aspirational goals. There is
40 also opportunity perhaps, that aspirations of sustainability, combined with sound and
41 specified scientific groundings of what is sustainable – and for whom – can
42 effectively characterise the safe and just operating spaces for humanity and show
43 way-markers for pathways through their terrain.
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55 A critique of the PBC is that Earth system boundaries are presented as a
56 maximum allowance (e.g. Heijungs *et al* 2014), rather than as a signpost to a
57 fundamentally different and sustainable development route, which gives the
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3 impression that they might even be negotiable targets. This critique is not new or
4 unique to the PBc: it is shared by carrying capacity (Verhulst 1838), global warming
5 limits set by the Intergovernmental Panel on Climate Change and UN climate
6 agreements (IPCC 2014), the social foundations and environmental ceiling of
7 Doughnut Economics (Raworth 2012, 2017) and the Sustainable Development Goals
8 (UN 2015). It may be true that the focus specifically on boundaries constitutes a
9 negative framing of the sustainability discourse, with strong potential for self-
10 sabotage towards goals of sustainability. Indeed, using an analogy from climbing: a
11 successful climber will remember to look up, not down the cliff-side.
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18 A better understanding and integration of human dimensions in the PBc will
19 help not only define sustainable aspirations that different people can strive for, but
20 also help frame the sustainability discourse in a constructive way. To this purpose, we
21 recommend shifting away from referring to the ‘planetary boundaries’ and instead
22 talking much more about the Safe Operating Space(s) (SOS).
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27 *Where is the action?*

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29 Implementing the SOS concept will always encounter the need to deal with
30 society’s decision-making and action scales (Häyhä *et al* 2016). We find that the scale
31 at which humanity is being described is often unclear, which has repercussions on
32 how well sustainability science can be translated into action (Reischl 2012, Galaz *et al*
33 2012b). Indeed, when seen as a generalised global human, ‘humanity’ is mostly seen
34 as an object of global change, manipulated by global policy. However, when seen as
35 an individual, community, organisation and society humanity can be the subject and
36 director of change. To understand and act upon global sustainability challenges we
37 need both the bigger picture of the global human and its place on the planet as well as
38 the detail on how social organisations (as biological, economic, political and social
39 entities) shape and are shaped by the world around them.
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47 The SOS concept is currently expressed at a global scale and in purely
48 biophysical terms. This gives poor insights into how responsibility or rights over the
49 Earth system processes are distributed. Furthermore, there is a disproportionate
50 influence of the wealthy on processes such as climate change, paralleled with a
51 disproportionate effect of climate change on the poor (Boonstra 2016). Aligned with
52 this understanding of heterogeneously overlapping processes, research translating the
53 SOS concept to the national level (Häyhä *et al* 2016) recommends scaling its
54 biophysical, socio-ecological and ethical aspects separately. This is mostly seen as a
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3 process of ‘scaling-down’ to the sub-global ‘action’ level. Another approach, by
4 McLaughlin (2018), scales the SOS concept to a relatively homogeneous region from
5 a biogeophysical perspective, but where the ‘action’ – implementing measures to
6 redress human impacts – is then distributed across the diverse actors/stakeholders in
7 the regions. In a way, this approach turns the SOS concept on its head, by
8 homogenising the environmental context and diversifying ‘Humanity’.
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13 To integrate context-specific needs, behaviours, aspirations and impacts, with
14 global sustainability challenges, there is a need to distinguish processes that are
15 generalizable from those that are scalable, and to complement current top-down
16 perspectives with bottom-up – i.e. from local to global scales – perspectives.
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20 *Where is resilience?*

21 As a global perspective on sustainability, the PBC could ignore issues relating
22 to the heterogeneous distribution of processes. The SOS concept pays head to the fact
23 that the processes and their interactions vary at sub-global scales, and as such its
24 relation to resilience thinking (Folke 2016) becomes explicit.
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29 Many authors use the footprints and life cycle assessment approaches to scale
30 the concept to national levels. There are nonetheless fundamental differences that
31 distinguish these approaches from resilience thinking. For example, the gradient of
32 resilience (systems are more or less resilient, until they collapse) and the fundamental
33 shift in functioning of systems underlying the planetary boundaries (Box 1) are absent
34 from footprint and life cycle assessment approaches to evaluate environmental (and
35 social) impacts. Also, Earth system processes are interdependent, co-evolving and
36 influencing each other within and across multiple scales (Watson 1999), thus leading
37 to the global picture of a SOS that cannot be downscaled or disaggregated (Steffen *et*
38 *al* 2015), and where Earth system thresholds are not fixed not predictable (Steffen *et*
39 *al* 2018).
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47 By ignoring resilience and interconnections between processes, the implicit
48 assumption of many environmental impact assessment frameworks is that individual
49 impacts can simply add-up to form a global assessment of impacts. However, while
50 some processes might be independent overall, many processes in complex adaptive
51 systems either enhance, (e.g. Kirby et al 2009), complement (e.g. Gable et al 2012) or
52 cancel each other out (e.g. Yachi and Loreau 1999). There is clearly a need to refine
53 the sciences of cross-scale dynamics and complex adaptive systems to make SOS
54 science applicable across-scales and systems (Box 2).
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Box 2: Challenges to combining multidisciplinary data.

Though the PBC mentions resilience and multi-scale interconnectedness, these facets are not applied in the concept itself – the boundaries are presented as fixed and independent (de Vries *et al* 2013) – leaving resilience and multi-scale interconnectedness to be freely ignored in subsequent research. There are pragmatic reasons for these omissions. For example, different Earth system processes – and additional social values – are all expressed in different units that are often incompatible and incommensurate. Strategies to combine different fields of research tend to oversimplify the system being represented and seldom represent all fields on an equal footing (Stone-Jovicich 2015).

So far, most common methods include converting all units to a single one, for example carbon or a currency. This approach excludes the comparison of continuous versus discrete processes, reduces the resolution of existing data, adds uncertainty with regards to fluctuations in exchange rates and hides the variability in conversion factors. Another common approach is to average out different indicators as one index, such as the Human Development Index, or the Ocean Health Index – which aim to characterise complex social-ecological systems with a single number. Though these indices have a clear pragmatic aspect, they are not sufficient to characterize the multitude of diverse facets of complex social-ecological systems. Attempts to raise or lower such an index risk yielding short-sighted, singular solutions that have unintended consequences on the overall system.

Conclusions

There has been considerable academic interest around the planetary boundaries concept. The body of literature engaging with the concept is developing along coherent themes, where social dimensions are coming into clearer focus, and the PBC is increasingly presented as the embodiment of the Anthropocene and global sustainability agenda. However, we find that the concept's scope and mandate are not always aligned. Indeed, our literature search on this growing field highlights a rift between the science that analyses the concept and the science that develops and uses it. Commentaries present explicit, dynamic and complex human dimensions and emphasize the importance of resilience thinking. Nonetheless, the core structure and elements of the PBs remain essentially the same society is implicit, and resilience

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3 thinking purely theoretical. Uses rest in a middle ground, with an explicit, but
4 underspecified human, where resilience thinking is mostly ignored.
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6 Through this review and analysis, we identify key avenues that SOS research
7 should take in order for scope to match mandate, so it can stand out as an effective
8 sustainability-informing concept. SOS research needs to explicitly take a *human*
9 society on board its framework, joining forces with fields of humanities to better
10 understand drivers of human behaviours in different cultural, historical and natural
11 contexts. Our sustainability-assessing framework shows where this knowledge should
12 be filled in, and this should happen at the smallest relevant action scale. Scaling-up
13 from the action scale, connecting across and within scales and explicitly applying
14 resilience thinking remain key scientific challenges. However, opportunities to
15 address these challenges will arise when more human dimensions are integrated, as
16 we learn to feed the global SOS vision with a plurality of societal realisations of
17 sustainability.
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